

Auditor-General of South Africa

Harry Gwala District Municipality  
and its Municipal Entity (The  
group)

Audit Report 2019-20

# Report of the auditor-general to KwaZulu-Natal Provincial Legislature and the council on Harry Gwala District Municipality and its Municipal Entity

## Report on the audit of the consolidated and separate financial statements

### Opinion

1. I have audited the consolidated and separate financial statements of the Harry Gwala District Municipality and its municipal entity (the group) set out on pages ... to ..., which comprise the consolidated and separate statement of financial position as at 30 June 2020, the statement of financial performance, statement of changes in net assets, cash flow statement and statement of comparison of budget and actual amounts for the year then ended, as well as the notes to the financial statements, including a summary of significant accounting policies.
2. In my opinion, the consolidated and separate financial statements present fairly, in all material respects, the financial position of the group as at 30 June 2020, and its financial performance and cash flows for the year then ended in accordance with the South African Standards of Generally Recognised Accounting Practice (SA Standards of GRAP), the requirements of the Municipal Finance Management Act of South Africa, 2003 (Act No. 56 of 2003) (MFMA) and the Division of Revenue Act of South Africa, 2019 (Act No. 16 of 2019) (Dora).
3. I conducted my audit in accordance with the International Standards on Auditing (ISAs). My responsibilities under those standards are further described in the auditor-general's responsibilities for the audit of the consolidated and separate financial statements section of this auditor's report.
4. I am independent of the group in accordance with the International Ethics Standards Board for Accountants' *International code of ethics for professional accountants (including International Independence Standards)* (IESBA code) as well as other ethical requirements that are relevant to my audit in South Africa. I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA code.
5. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### Emphasis of matters

6. I draw attention to the matters below. My opinion is not modified in respect of these matters.

## Restatement of corresponding figures

7. As disclosed in note 43 to the consolidated and separate financial statements, the corresponding figures for 30 June 2019 were restated as a result of errors in the financial statements of the group at, and for the year ended 30 June 2020.

## Significant uncertainties – Contingencies

8. With reference to note 41 to the consolidated and separate financial statements, the municipality is a defendant in various claims. The ultimate outcome of these matters cannot presently be determined and no liability had been raised in the financial statements.

## Unauthorised, irregular, fruitless and wasteful expenditure written-off

9. As disclosed in notes 48, 50 and 49 to the consolidated and separate financial statements, council wrote-off unauthorised expenditure of R476,37 million; irregular expenditure of R598,53 million; and fruitless and wasteful expenditure of R4,04 million; respectively, after investigations were performed in this regard for the municipality.

## Material impairments and losses – Consumer debtors

10. As disclosed in note 7 to the consolidated and separate financial statements, the municipality recognised a debt impairment of R169,94 million (2018-19: R150,71 million) as the recoverability of these amounts was doubtful.
11. As disclosed in note 39 to the consolidated and separate financial statements, losses of R21,31 million (2018-19: R28,07 million) were incurred by the municipality because of a write-off of irrecoverable consumer debtors.

## Material losses – Water

12. As disclosed in note 52 to the consolidated and separate financial statements, water losses of R9,55 million (2018-19: R9,02 million) were incurred by the municipality. These losses were because of illegal connections, infrastructure vandalism, ageing infrastructure, and water supplied to informal settlements but not billed.

## Other matter

13. I draw attention to the matter below. My opinion is not modified in respect of this matter.

## Unaudited disclosure note

14. In terms of section 125(2)(e) of the MFMA, the group is required to disclose particulars of non-compliance with the MFMA in the consolidated and separate financial statements. This disclosure requirement did not form part of the audit of the group financial statements and, accordingly, I do not express an opinion on them.

## **Responsibilities of the accounting officer for the consolidated and separate financial statements**

15. The accounting officer is responsible for the preparation and fair presentation of the consolidated and separate financial statements in accordance with the SA Standards on GRAP and the requirements of the MFMA and Dora, and for such internal control as the accounting officer determines is necessary to enable the preparation of consolidated and separate financial statements that are free from material misstatement, whether due to fraud or error.
16. In preparing the consolidated and separate financial statements, the accounting officer is responsible for assessing the group's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless the appropriate governance structure either intends to liquidate the group or to cease operations, or has no realistic alternative but to do so.

## **Auditor-general's responsibilities for the audit of the consolidated and separate financial statements**

17. My objectives are to obtain reasonable assurance about whether the consolidated and separate financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated and separate financial statements.
18. A further description of my responsibilities for the audit of the consolidated and separate financial statements is included in the annexure to this auditor's report.

## **Report on the audit of the annual performance report**

### **Introduction and scope**

19. In accordance with the Public Audit Act, 2004 (Act. No. 25 of 2004) (PAA) and the general notice issued in terms thereof, I have a responsibility to report on the usefulness and reliability of the reported performance information against predetermined objectives for the selected objective presented in the annual performance report. I performed procedures to identify material findings but not to gather evidence to express assurance.

20. My procedures address the usefulness and reliability of the reported performance information, which must be based on the municipality's approved performance planning documents. I have not evaluated the completeness and appropriateness of the performance indicators included in the planning documents. My procedures do not examine whether the actions taken by the municipality enabled service delivery. My procedures also do not extend to any disclosures or assertions relating to planned performance strategies and information in respect of future periods that may be included as part of the reported performance information. Accordingly, my findings do not extend to these matters.
21. I evaluated the usefulness and reliability of the reported performance information in accordance with the criteria developed from the performance management and reporting framework, as defined in the general notice, for the "basic service delivery" objective presented in pages x to x of the municipality's annual performance report for the year ended 30 June 2020.
22. I performed procedures to determine whether the reported performance information was properly presented and whether performance was consistent with the approved performance planning documents. I performed further procedures to determine whether the indicators and related targets were measurable and relevant, and assessed the reliability of the reported performance information to determine whether it was valid, accurate and complete.
23. I did not identify any material findings on the usefulness and reliability of the reported performance information for the "basic service delivery" objective.

### **Other matters**

24. I draw attention to the matters below.

### **Achievement of planned targets**

25. The annual performance report on pages ... to ... sets out information on the achievement of planned targets for the year.

### **Adjustment of material misstatements**

26. I identified material misstatements in the annual performance report submitted for auditing. These material misstatements were on the reported performance information for the "basic service delivery" objective. As management subsequently corrected the misstatements, I did not raise any material findings on the usefulness and reliability of the reported performance information.

## Report on the audit of compliance with legislation

### Introduction and scope

27. In accordance with the PAA and the general notice issued in terms thereof, I have a responsibility to report material findings on the municipality's compliance with specific matters in key legislation. I performed procedures to identify findings but not to gather evidence to express assurance.
28. The material findings on compliance with specific matters in key legislation are as follows:

### Expenditure management

29. Reasonable steps were not taken to prevent irregular expenditure of R62,46 million disclosed in note 50 to the consolidated and separate financial statements, as required by section 62(1)(d) of the MFMA. The majority of the irregular expenditure was caused by non-compliance with supply chain management (SCM) regulation 29(2).
30. Reasonable steps were not taken to prevent fruitless and wasteful expenditure of R2,21 million, as disclosed in note 49 to the consolidated and separate financial statements, as required by section 62(1)(d) of the MFMA. The majority of the fruitless and wasteful expenditure was caused by interest and penalties charged on overdue accounts.
31. Money owed by the municipality was not always paid within 30 days, as required by section 65(2)(e) of the MFMA.

### Procurement and contract management

32. Sufficient appropriate audit evidence could not be obtained that quotations were only accepted from bidders whose tax matters had been declared by the South African Revenue Services to be in order, as required by SCM regulation 43.

### Other information

33. The accounting officer is responsible for the other information. The other information comprises the information included in the annual report. The other information does not include the consolidated and separate financial statements, the auditor's report and the selected objective presented in the annual performance report that have been specifically reported in this auditor's report.

34. My opinion on the consolidated and separate financial statements and findings on the reported performance information and compliance with legislation do not cover the other information and I do not express an audit opinion or any form of assurance conclusion thereon.
35. In connection with my audit, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the consolidated and separate financial statements and the selected objective presented in the annual performance report, or my knowledge obtained in the audit, or otherwise appears to be materially misstated.
36. I did not receive the other information prior to the date of this auditor's report. When I do receive and read this information, if I conclude that there is a material misstatement therein, I am required to communicate the matter to those charged with governance and request that the other information be corrected. If the other information is not corrected, I may have to retract this auditor's report and re-issue an amended report as appropriate. However, if it is corrected this will not be necessary.

#### **Internal control deficiencies**

37. I considered internal control relevant to my audit of the consolidated and separate financial statements, reported performance information and compliance with applicable legislation; however, my objective was not to express any form of assurance on it. The matters reported below are limited to the significant internal control deficiencies that resulted in the findings on compliance with legislation included in this report.
38. Leadership did not fully implement the action plan and exercise adequate oversight and monitoring resulting in repeat compliance findings. In addition, management did not take adequate steps to ensure that preventative controls were appropriately implemented in that compliance checklists were not diligently applied and frequently updated as and when necessary.

#### **Other reports**

39. I draw attention to the following engagements conducted that had, or could have, an impact on the group's financial statements, reported performance information, compliance with applicable legislation and other related matters. These reports did not form part of my opinion on the group financial statements or my findings on the reported performance information or compliance with legislation

## Investigations

40. In terms of Proclamation number R10 of 2017, issued in Government Gazette 40594 dated 3 February 2017, the Special Investigating Unit of South Africa finalised its investigations into various irregularities. These investigations related to the procurement of goods and services from 10 service providers which covered the period 1 January 2010 to 3 February 2017 with the recommendations being implemented at the date of this report.
41. The municipality requested an independent consulting firm to investigate allegations relating to possible misappropriation of funds. This investigation covered the period 1 July 2014 to 30 June 2017. The investigation resulted in criminal charges being opened with the South African Police Services.
42. The municipality requested an independent consulting firm to investigate allegations relating to payments made to fictitious employees. This investigation covered the period 1 July 2014 to 30 June 2017. The investigation resulted in disciplinary hearings being implemented against the implicated employees and in the subsequent resignation and dismissal of affected employees.

*AUDITOR - GENERAL*

Pietermaritzburg

22 April 2021



**AUDITOR - GENERAL  
SOUTH AFRICA**

*Auditing to build public confidence*



## **Annexure – Auditor-general's responsibility for the audit**

1. As part of an audit in accordance with the ISAs, I exercise professional judgement and maintain professional scepticism throughout my audit of the consolidated and separate financial statements and the procedures performed on reported performance information for selected objective and on the group's compliance with respect to the selected subject matters.

### **Financial statements**

2. In addition to my responsibility for the audit of the consolidated and separate financial statements as described in this auditor's report, I also:
  - identify and assess the risks of material misstatement of the consolidated and separate financial statements, whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control
  - obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the group's internal control
  - evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the accounting officer
  - conclude on the appropriateness of the accounting officer's use of the going concern basis of accounting in the preparation of the consolidated and separate financial statements. I also conclude, based on the audit evidence obtained, whether a material uncertainty exists relating to events or conditions that may cast significant doubt on the ability of the group to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial consolidated and separate statements about the material uncertainty or, if such disclosures are inadequate, to modify my opinion on the consolidated and separate financial statements. My conclusions are based on the information available to me at the date of this auditor's report. However, future events or conditions may cause a group to cease operating as a going concern
  - evaluate the overall presentation, structure and content of the consolidated and separate financial statements, including the disclosures, and determine whether the consolidated and separate financial statements represent the underlying transactions and events in a manner that achieves fair presentation

- obtain sufficient appropriate audit evidence regarding the financial information of the entity or business activities within the group to express an opinion on the consolidated and separate financial statements. I am responsible for the direction, supervision and performance of the group audit. I remain solely responsible for my audit opinion

### **Communication with those charged with governance**

3. I communicate with the accounting officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.
4. I also confirm to the accounting officer that I have complied with relevant ethical requirements regarding independence, and communicate all relationships and other matters that may reasonably be thought to have a bearing on my independence and, where applicable, the actions taken to eliminate threats or the safeguards applied.